

1 Oral rabies vaccination of dogs – experiences from a field trial in Namibia

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37 **Abstract:**

38 Dog-mediated rabies is responsible for tens of thousands of human deaths annually, and
39 in resource-constrained settings, vaccinating dogs to control the disease at source remains
40 challenging. Currently, rabies elimination efforts rely on mass dog vaccination by the parenteral
41 route. To increase the herd immunity, free-roaming and stray dogs need to be specifically
42 addressed in the vaccination campaigns, with oral rabies vaccination (ORV) of dogs being a
43 possible solution. Using a third-generation vaccine and a standardized egg-flavoured bait, bait
44 uptake and vaccination was assessed under field conditions in Namibia. During this trial, both
45 veterinary staff as well as dog owners expressed their appreciation to this approach of
46 vaccination. Of 1,115 dogs offered a bait, 90% (n=1,006, 95%CI:91-94) consumed the bait and
47 72.9% (n=813, 95%CI:70.2-75.4) of dogs were assessed as being vaccinated, while for
48 (11.7%, n=130, 95%CI:9.9-17.7) the status was recorded as “unkown” and 15.4% (n=172,
49 95%CI: 13.4-17.7) were considered as being not vaccinated. Smaller dogs and dogs offered a
50 bait with multiple other dogs had significantly higher vaccination rates, while other factors, e.g.
51 sex, confinement status and time had no influence.

52 The favorable results of this first large-scale field trial further support the strategic
53 integration of ORV into dog rabies control programmes. Given the acceptance of the egg-
54 flavored bait under various settings worldwide, ORV of dogs could become a game-changer
55 in countries, where control strategies using parenteral vaccination alone failed to reach
56 sufficient vaccination coverage in the dog population.

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60 **Keywords:** Africa, dogs, field trial, Namibia, oral vaccination, rabies, SPBN GASGAS

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62

63 1. Introduction

64 The Tripartite (WHO, OIE and FAO) considers rabies control a priority but also an entry
65 point to strengthen the underlying systems for coordinated, collaborative, multidisciplinary and
66 cross-sectoral approaches to the control of health risks at the human-animal interface [1].
67 Among the various mesocarnivorous and chiropteran rabies reservoir hosts [2,3], domestic
68 dogs pose by far the greatest threat to global public health [4,5]. Mass dog vaccinations and
69 public awareness are key to success. Vaccinating at least 70% of the targeted dog population
70 would break the cycle of transmission within the dog population and from dogs to humans
71 saving the lives of several tens of thousands of people [6]. While concerted control measures
72 at a national and supranational level have been successful at eliminating dog-mediated rabies
73 in upper-income countries in Europe and North America [7,8], over the past three decades
74 Latin America and the Caribbean have made impressive progress in controlling the disease at
75 the animal source [9,10]. In 2019, Mexico was the first country to declare freedom from dog-
76 mediated rabies [11], while the remaining countries in this region are on the cusp of eliminating
77 rabies deaths or even in the endgame of dog rabies elimination [12]. Despite these successes,
78 dog-mediated rabies continues unabated in Africa and Asia and is responsible for an estimated
79 59,000 human deaths annually (95% CI 25,000–159,000) [13]. At present, parenteral
80 vaccination is considered the only approach for addressing dog-mediated rabies at-scale,
81 however, implementing these techniques in resource-poor settings can be challenging. There
82 are increasing reports of the inadequacies of this approach among important subpopulations
83 of susceptible dogs. Perhaps the greatest challenge is maintaining adequate herd immunity in
84 free-roaming dog populations [14–16]. A promising alternative solution to this problem maybe
85 oral rabies vaccination (ORV) [16,17].

86 For example, ORV has been successfully used in eliminating rabies in wildlife
87 populations. Over the past 4 decades, due to large-scale ORV programs fox-mediated rabies
88 has virtually disappeared in large regions of western and central Europe and Canada [18–20].
89 Using the same approach rabies epizootics in coyotes and gray foxes in the US could be
90 brought under control [21]. While ORV has been a cornerstone in rabies virus elimination from
91 wildlife populations, oral vaccines have never been effectively used in dog rabies control
92 programs and are still an undervalued tool for achieving dog rabies elimination [16,17].
93 Although the WHO issued recommendations on ORV of dogs [22], the number of studies is
94 still limited. A few oral rabies vaccine strains have been investigated for ORV in dogs under
95 experimental or confined conditions [23–29].

96 Also, attractiveness and uptake of different baits developed for dogs have been tested
97 [30–39]. While immunogenicity studies in local dogs using different vaccine bait combinations
98 have been conducted in among others Tunisia [40,41], Turkey [42], India [43], Namibia [44]
99 and Thailand [45], at least one efficacy studies has been documented meeting international

100 standards applicable at that time [43]. However, only few field applications have been
101 documented so far [42,46–50].

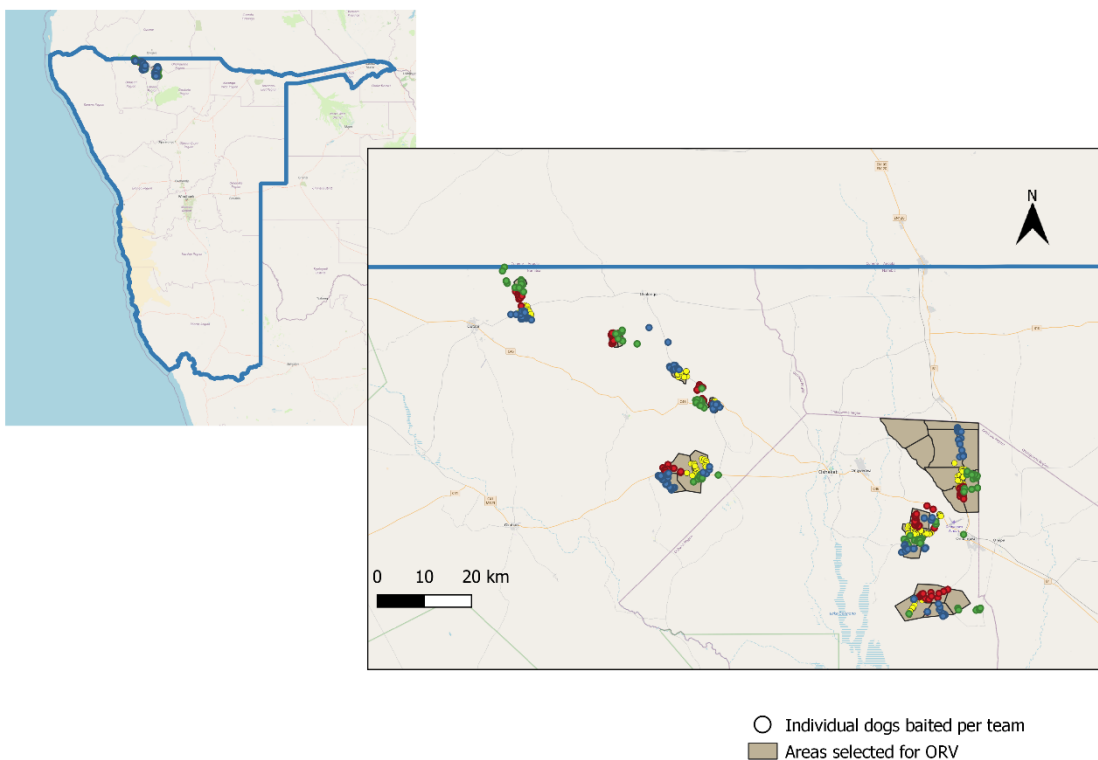
102 With the launching of the Global Strategic Plan for elimination of dog-mediated human
103 rabies deaths by 2030 [51], the concept of ORV in dogs gained momentum again to be
104 employed as a complementary approach to current, traditional mass dog vaccination efforts
105 [52]. This strategy is currently promoted by the WHO and the OIE [16], but with the exception
106 of Thailand [50], field data on its applicability and effectiveness under various socio-economic
107 settings are lacking. Presently, a dog rabies elimination program using mass vaccination
108 campaigns is implemented in the Northern Communal Areas (NCAs) of Namibia where
109 percentage of owned but free-roaming dogs is quite high [53]. Also, follow-up investigations
110 indicated that the vaccination coverage reached was below the thresholds needed for rabies
111 control and elimination [54]. Therefore, we set out to implement an ORV pilot field study using
112 a 3rd generation oral rabies vaccine with a high safety profile according to international
113 standards to demonstrate the applicability of this approach in Namibia, potentially serving as
114 a blueprint for other regions in Africa, and beyond, where dog rabies is still endemic and the
115 accessibility of the target population is a key constraint. The objectives of this study were to
116 test the feasibility and benefits of ORV in dogs as a potential complementary tool within the
117 rabies programme in Namibia by assessing bait uptake and vaccination rate in Namibian dogs
118 and the acceptance of the method by veterinary authorities and local dog owners.

119

120 **2. Materials and Methods**

121 **2.1. Study sites**

122 The ORV field trial was conducted in the NCAs, in different rural and suburban
123 communities within the Omusati and Oshana regions located about 25, 20 and 15 km
124 southwest, north and west of Ondangwa, respectively and 20 to 30 km north of Opuwo (Figure
125 1). The field trial area was selected after consultation with the Directorate of Veterinary
126 Services (DVS) considering available infrastructure and logistics (Oshana - headquarters) and
127 based on results of a Knowledge, Attitude and Practice (KAP) study conducted (unpublished),
128 indicating low vaccination coverage in certain regions due to free-roaming hard-to-reach
129 shepherd dogs. These dogs accompany the movement of cattle herds, partly even across the
130 border to Angola, and are often difficult to handle by their owners and vaccination teams.



131

132 **Figure 1: Map of Namibia (left) and the area of the field trial enlarged (right), with color-codes used for the**
133 **individual teams.**

134

135

136 **2.2. Vaccine baits**

137 Oral rabies vaccinations were conducted using 3rd generation oral rabies virus vaccine
138 (Ceva Innovation Center GmbH, Dessau in Germany) consisting the SPBN GASGAS vaccine
139 virus strain, a genetically engineered derivate of SAD L16 derived from the vaccine strain SAD
140 B19 which is licensed for foxes and raccoon dogs according to international standards
141 (Freuling et al., 2019). The recombinant vaccine virus construct is distinguished from SAD B19
142 by the deletion of pseudogene ψ , the introduction of four recognition sequences for restriction
143 enzymes and duplicate insertion of an identical altered glycoprotein [55]. The genes encoding
144 for glycoprotein G contain the amino acid exchange Arg333→Glu333 and Asn194→Ser194 to
145 eliminate residual pathogenicity and reduce the risks for compensatory mutations, respectively
146 [56]. These alterations, significantly enhance the safety profile of the vaccine virus [57]. A soft
147 sachet filled with the liquid vaccine virus (3 mL, $10^{8.2}$ FFU/mL) was incorporated in a universal
148 industrial manufactured egg-flavored bait (egg bait) previously shown to be highly attractive to
149 local free-roaming dogs [38,39,58,59]. Immunogenicity of the vaccine baits had been
150 demonstrated in local Haitian, Thai and Namibian dogs before [44,45,48].

151 Based on field experience, acceptance of the egg bait was further optimized by dipping
152 them into commercial tuna- or chicken liver-flavored cat liquid snacks immediately before
153 offering the bait to the dog [50].

154

155 **2.3. Shipment, transportation and storage of vaccine baits**

156 Vaccine baits were shipped according to IATA guidelines on dry ice (UN 1845) directly
157 from the manufacturer to the Central Veterinary Laboratory (CVL), Windhoek, using a
158 commercial courier service. After temporary storage at CVL the vaccine baits were further
159 transported to the Ondangwa branch of CVL located in the Oshana region of the NCAs. Upon
160 arrival in Windhoek and at the field study areas the vaccine baits were stored in standard style
161 freezers at -18 - -20 °C until further transportation or use in the field, respectively. Maintenance
162 of the cold chain was checked and documented using temperature data logger and integrated
163 electronic measuring. Prior to shipment and the prior to start of the field trial, the quality of the
164 baits and the vaccine titre was checked independently by the national and OIE reference
165 laboratory at the Friedrich-Loeffler-Institute (FLI).

166

167 **2.4. Vaccination teams**

168 There were four vaccination teams working simultaneously, with each team consisting
169 of two DVS staff members (state veterinary officer, animal health technician), a data collector
170 and an international expert. While the state veterinary officers were responsible for contacting
171 dog owners, explaining the purpose of the study, seeking owners consent and issuing a

172 certificate of bait consumption, the animal health technicians acted as vaccinators. Data
173 collectors comprised of faculty members and students from the Faculty of Agriculture and
174 Natural Resources, Ogongo Campus, University of Namibia (UNAM). Vaccination teams used
175 4b4 pick-up trucks equipped with cooling boxes, cooling pads, gloves, trash bags, and
176 disinfectants.

177

178 **2.5. Vaccinations**

179 Vaccination campaigns were announced via local radio the evening before and the
180 morning the campaigns took place. Both door-to-door as well as central-point vaccinations
181 were conducted. Vaccine baits were distributed to the targeted dog population using the hand-
182 out and retrieve model [58]. Immediately prior to the field trial, a two day staff introduction
183 session and workshop was conducted during which staff was trained on the objectives of the
184 field trial, oral rabies vaccination, vaccine bait handling, safety issues, techniques for
185 approaching free-roaming dogs, best practice on offering vaccine baits to dogs, data collection
186 (bait handling by individual dogs - duration, consumption, perforation and/or swallowing of
187 sachet), and interpreting effectiveness of vaccination attempt. The importance of retrieving the
188 discarded vaccine sachet after bait consumption as described [50] was highlighted followed by
189 a door-to-door vaccination training in the field. The field trial was carried out at the end of the
190 dry season during the second half of October 2021. During this time, vaccinations were
191 performed over eight full working days (including two half days).

192 Vaccine baits were transferred to portable cool boxes the evening before field use,
193 allowing them to thaw before they were offered to the dogs. Baits unused at the end of the
194 vaccination day were kept at refrigerator temperatures (4–8 °C) and offered to dogs the next
195 day to avoid repeated freezing and thawing of vaccine baits. Baiting was conducted both at
196 individual homesteads as well as at central places in villages where people brought their dogs
197 for oral rabies vaccination. Vaccination took place between 8:00 am and 6:00 pm. Team
198 debriefings and daily evaluations were held at the end of each vaccination day.

199 Vaccination team members handing the baits (vaccinators) wore examination gloves. Dog
200 owners were informed that dogs offered a bait should be left alone for 12 hours to minimize
201 potential contact with the live vaccine virus. Any discarded sachet was retrieved, collected in
202 trash bags and disposed of as infective materials at the Ondangwa branch of the CVL
203 according to prevailing regulations on hazardous waste.

204

205 **2.6. Data collection and vaccination monitoring**

206 For collection of vaccination and survey data as well as project management, e.g.
207 navigation within demarcated boundaries, sharing real-time team locations during roaming
208 work and survey assessment, a smartphone application including the web-based backend

209 platform was used essentially as described [60]. The App was provided by Mission Rabies, a
210 non-governmental organization specializing in large scale rabies control
211 (<https://missionrabies.com/>). Smartphones with WVS version of the Mission Rabies App
212 installed were provided to each team. Survey related data including dates, owner consent,
213 size, sex and number of dogs per household, dogs vaccinated and bait handling by individual
214 dogs, i.e. duration, consumption, perforation and/or swallowing of sachet, and the resulting
215 assumed vaccination status (vaccinated, non-vaccinated, unknown) were recorded on the
216 phones using questionnaire forms, pre-designed by an administrator on the backend platform
217 and remotely loaded to the handsets using 3G. Data were entered offline and stored locally on
218 the handset where it could be reviewed on a map the same day. The app was also used to
219 assigned working zones for each vaccination team (different colours – gold, red, green and
220 blue) on the App backend platform the day before with demarcated boundaries for each zone
221 automatically synchronized to the App on each teams' handset via internet connection.

222 If applicable, brain material of all dogs with laboratory confirmed rabies from the field trial
223 area (Oshana, Omusati) collected in a period of three months after the end of the trial were
224 shipped to the FLI, Germany, for virus characterization (OIE, 2018). For distinguishing field
225 from potentially vaccine virus induced rabies cases a discriminatory realtime PCR using SPBN
226 GASGAS glycoprotein (G) specific primers was conducted (Supplementary Table 4).

227

228 **2.7. Evaluations and statistical analysis**

229 A dog was considered 'interested' if the animal had any direct contact (smelling, licking)
230 with the bait offered, irrespective of subsequent handling. Animals were regarded as
231 successfully 'vaccinated' if the bait chewing and intensity (thoroughness) was detectable
232 and/or perforation of the sachet clearly visible. Any dog that swallowed the bait immediately,
233 or walked away with it and could not be observed, or chewed inappropriately on the bait without
234 visible perforation of the sachet was assigned an 'unknown' vaccination status. The status
235 'non-vaccinated' was assigned if the dog was not interested or the bait was only shortly taken
236 up and immediately dropped with the bait casing and sachet still intact. The latter also applied
237 to dogs that showed interest (and accepted the bait) but were interrupted by external factors
238 (other dogs, humans, cars, etc) and discontinued bait handling.

239 Data were uploaded daily to a cloud-based server and downloaded by evaluation supervisors
240 as an Excel document Microsoft Excel 2013 (Microsoft Corporation, Redmond, WA, USA) for
241 initial review and analysis. Spatial information was analyzed and displayed using QGIS
242 Geographic Information System (QGIS.org, 2022.<http://www.qgis.org>).

243 Statistical analysis was performed first by univariate contingency table testing (Chi² - and
244 Fisher's exact test) and followed by a multiple logistic regression (MLR). The dependent
245 variable was "vaccination success" (yes/no), and datasets for dogs with an "unknown" status

246 had to be removed. Independent variables were date, period of the day, team, level of
247 supervision, if the dog was alone or together with other dogs, size and sex of dogs. Variables
248 with $p \leq 0.20$ (univariate analysis) were included into the final MLR model. Statistical
249 analyses were carried out using GraphPad Prism v9.0 (GraphPad Prism Software Inc., San
250 Diego, USA).

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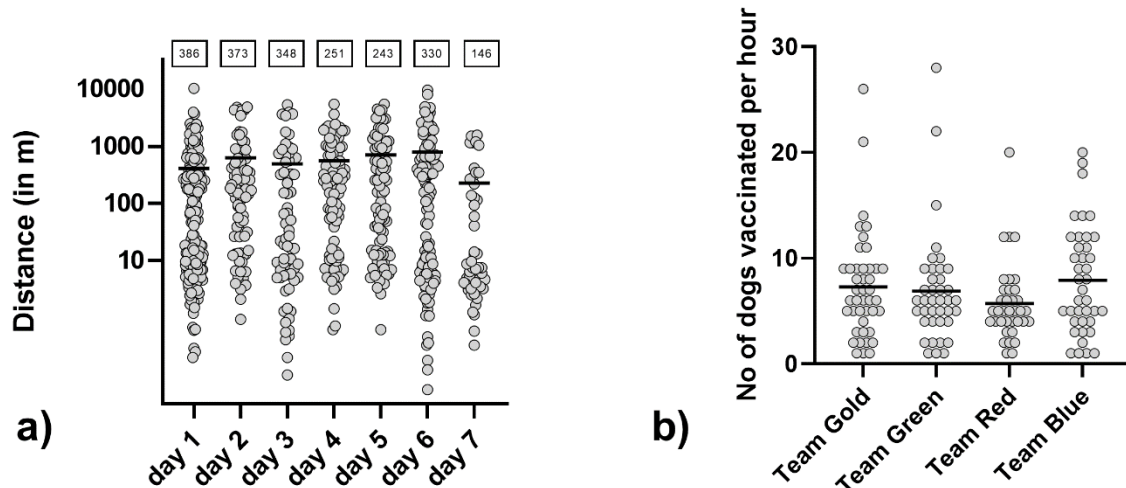
252 **2.8. Ethical and legal considerations**

253 The implementation of the ORV field trial was an integral part of the official national canine
254 rabies control program under leadership of the Namibian Directorate of Veterinary Services
255 (DVS) in the Ministry of Agriculture, Water, Forestry and Land Reform (MAWLR) [53,61].
256 Approval to use the non-licensed vaccine in the frame of a disease control trial was granted by
257 the Chief Veterinary Officer of the DVS at the MAWLR, Namibia. Data from an immunogenicity
258 study showing non-inferiority of the immune response after oral vaccination to parenteral
259 vaccines in local Namibian dogs [44], a human risk assessment for the specific live-attenuated
260 vaccine virus [62] and the submission of a detailed study plan to DVS were basic prerequisites
261 for decision taking. Importation of the oral rabies vaccine was authorized by the Namibian
262 Medicine Regulatory Counsel (NMRC) under section 31(5) (c) of the Medicines and Related
263 Substances Control Act 2003 - registration number: 17.12.20/PW/2021/IMPORT-L/0009/ek.
264 Under this permission, the vaccine baits were imported via SWAVET Namibia. Additional
265 approval from the Namibian ethics committee was not required. Approval of the field trial by DVS
266 was given under the premise that the purpose of this pilot field trial had to be explained to dog
267 owners and that the dog owner had previously given his/her consent that his/her dog(s) could
268 be offered a vaccine bait. To this end, dog owners were given a specific leaflet with ORV related
269 information provided in both the official (English) as well as the local (Oshiwambo) language and
270 issued a certificate of bait consumption that also contained an emergency contact phone
271 number in case of any adverse events.

272

273 **3. Results**

274 An exceptionally high percentage of dog owners (99%) agreed to have their dogs vaccinated
275 with this novel technique and vaccine bait. Of ten households contacted where vaccination
276 was not conducted because of missing consent, in seven cases the owner was absent, in one
277 case there was no person above 18 years of age available and two dog owners refused to get
278 their dog vaccinated. Using the mobile planning and data capturing technology, a total of 1,139
279 datasets were generated.



280

281 **Figure 2: Euclidian distance between consecutively baited dogs per day as calculated by their individual**
282 **GPS-tracked position (a), with the mean indicated. Top boxes: Cumulative distance per day (in km). Number**
283 **of dogs vaccinated per hour and team (b).**

284

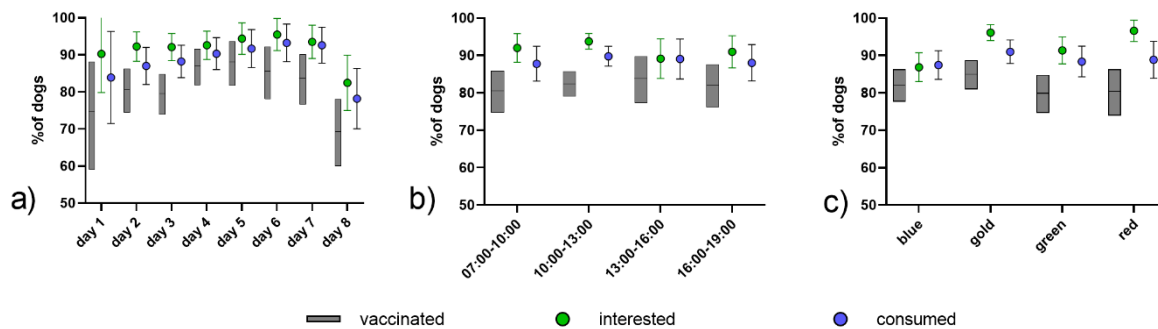
285 The majority of dogs (78%) encountered and offered a bait during the study were owned and
286 free-roaming. The proportion of ownerless free-roaming dogs was 3%, while the remaining
287 dogs were assessed as confined during the vaccination. With 63%, there was a gender bias
288 towards male dogs. Larger dogs (>30 kg) were rare (8%), whereas medium (57%) and small
289 (<10kg; 33%) were dominating in the dog population. Dogs were offered baits both at central
290 places (crush-pens, village centres) or at the individual homestead in the respective areas
291 (Figure 1). The mean distance between individual baitings per team was 533m, with the lowest
292 mean distance (226m) at the last day of the study when semi-urban areas were included. The
293 longest distance between two baitings was 10km (Figure 2, a). Overall, under field study
294 conditions, the average number of dogs vaccinated per hour was 7, with a maximum of 28
295 dogs vaccinated per hour for one team (Figure 2, b).

296 Of 1,115 dogs offered a bait, 93.6% (n=1,044, 95%CI:92.0-94.9) were interested and 90%
297 (n=1,006, 95%CI:91-94) consumed the bait. Overall, 72.9% (n=813, 95%CI:70.2-75.4) of dogs
298 were assessed as being vaccinated, for 11.7% (n=130, 95%CI:9.9-17.7) the status was
299 recorded as “unkown” and 15.4% (n=172, 95%CI: 13.4-17.7) were considered as being not
300 vaccinated. In 54.9% (n=552) of dogs observed, the vaccine blister was swallowed, while
301 43.4% (n=437) of dogs that consumed a vaccine bait discarded the blister. For the remaining
302 dogs, the status of the bait could not be verified, as e.g. the dog ran away with the bait and
303 could not be observed anymore. Only 9.8 % (N=43) of all blisters retrieved were not perforated.

304 For the statistical analysis, 985 entries with a vaccination assessment (yes/no) were available.

305 A statistically lower vaccination rate ($p=0.0048$, Chi-square test) was observed on the last

306 (69.8%) and first day (76.7%) of the campaign (Figure 3, a). Differences in vaccination rates
307 during time of the day (Figure 3, b) and the different teams were not significant (Figure 3, a).

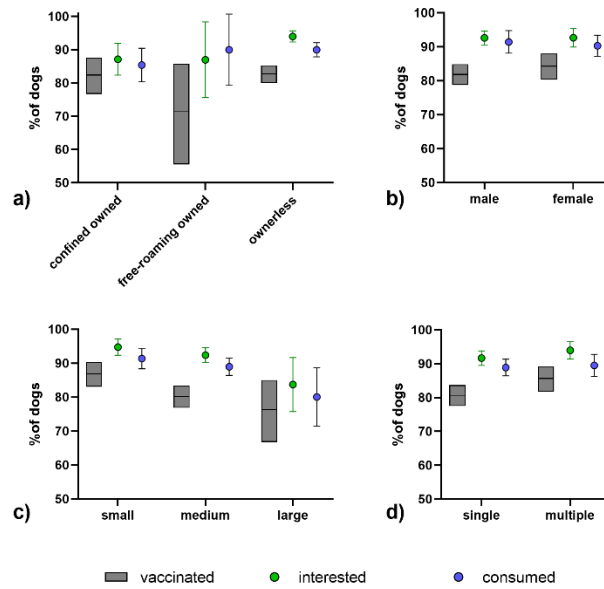


308

309 **Figure 3: Comparison of bait interest, bait consumption and vaccination per study day (a), daytime (b),**
310 **and team (c). The mean and the 95% confidence limits are indicated.**

311

312 While there was no statistical difference in vaccination status in regard to the confinement
313 status (Fig 4b, Supplementary Table 1) or the sex of the dog (Fig 4b), smaller dogs ($p=0.0166$,
314 Chi-square test) and dogs offered a bait with multiple other dogs present ($p=0.0494$, Fisher's
315 exact test) had significantly higher vaccination rates (Fig 4c-d). All variables with a $p<0.20$
316 identified, i.e. date, size and social situation of the dog, in the univariate analyses were
317 included in a multivariate logistic regression model, but only size and social situation had a
318 significant impact (Supplementary Table 2). Vaccination success was higher in small dogs and
319 when more than one dog were together and were offered a bait.

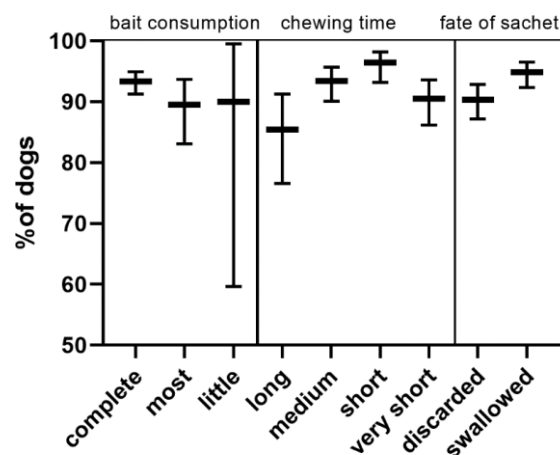


320

321 **Figure 4: Comparison of bait interest, bait consumption and vaccination according to dog owner status**
 322 **(a), sex (b), size of the dog (c), and the social setting (d). The mean and the 95% confidence limits are**
 323 **indicated**

324

325 The amount of bait matrix consumed did not affect vaccination success. However, the chewing
 326 time and fate of the sachet (discarded or swallowed) had a significant effect on vaccination
 327 success (Figure 5, Supplementary Table 3). Dogs that chewed very long (>60sec) and dogs
 328 that discarded the sachet were more likely not vaccinated. Dogs chewing very long rarely
 329 swallowed the sachet (12.4%), meanwhile most dogs that chewed very short swallowed the
 330 sachet (74.2%).



331

332 **Figure 5: Comparison of vaccination success according to bait consumption, chewing time, and the fate**
 333 **of the sachet. The mean and the 95% confidence limits are indicated**

334

335 4. Discussion

336 Overall, the results from this first ORV field trial in Namibia demonstrate a high acceptance for
337 this method both by the veterinary/technical staff as well as the dog owners. In the field, the
338 apparent efficiency in vaccinating dogs, particularly those that cannot be easily handled, was
339 well acknowledged both by the veterinary staff involved as well as by the owners of dogs. For
340 many dogs, this was the first time they had ever been vaccinated. Only very few individuals
341 did not give their consent to vaccinate their dog using a novel vaccination approach and a
342 vaccine that is not yet licensed. This is surprising and very promising for future vaccination
343 campaigns in dogs, as for human diseases there seems to be an increasing hesitancy for
344 vaccination, e.g. for COVID-19 [63]. Public announcement prior to the campaign by radio, and
345 the direct interaction with the dog owner by DVS likely played an important role in the
346 acceptance of this approach.

347 The egg-flavoured baits were highly attractive to the dogs and with 90% bait acceptance the
348 results were higher than with the same bait in other countries, e.g. Navajo Nations, US (77.4%)
349 [38], Goa State, India (77.5%) [33], and Thailand (78.8%) [39] and Bangladesh (84%) [59]. The
350 true percentage of dogs vaccinated by ORV in this field trial was at least 72.9% but likely
351 higher, because a number of dogs disappeared with the bait and were considered “unknown”.
352 While about half of the vaccine blisters were swallowed, when blisters were retrieved, more
353 than 90% were perforated, suggesting that if the bait was consumed, a large proportion of dogs
354 have likely had contact with the vaccine and can be regarded as vaccinated. In any case, the
355 observed vaccination rate was higher than with the same bait in Thailand with 64% [39]. The
356 reasons for these differences are not clear. Ownership practices and the integration of bait
357 offering in feeding routine by the owner might contribute to the higher acceptance of the bait
358 compared to previous studies.

359 Although the assessment of vaccination was based on individual observation, the small
360 differences between teams suggest that the overall bias was not affecting the outcome of the
361 analysis (Figure 2c). Also, the fluctuation of vaccination rates along the study days are likely
362 due to learning (day 1) where the success was lower than average, and the final day, where a
363 certain working fatigue may have occurred. Also, during the last day, two teams were assigned
364 areas in semi-urban settings where dogs that were approached got up much faster and more
365 often walked away when the bait was offered.

366 The fact that smaller dogs had a higher interest, better consumption of the bait and a higher
367 vaccination rate as opposed to mid-sized and large dogs is interesting. Partly, these small dogs
368 comprised of younger puppies that were very interested in the bait and readily consumed it
369 (Figure 5). Also, in situations when more dogs were around, smaller dogs tended to be more

370 competitive towards consuming the bait, even though several baits were offered to avoid
371 hierarchic feeding behavior. A similar observation was made in Thailand, where small and
372 young dogs had higher bait acceptance rates [39]. Dogs that chewed very long (>60sec) and
373 dogs that discarded the sachet were more likely not vaccinated. Dogs chewing very long rarely
374 swallowed the sachet (12.4%), meanwhile most dogs that chewed very short swallowed the
375 sachet (74.2%).

376 In the frame of this field trial with more than 1,100 baits handled, vaccine exposure to humans
377 that would require intervention did not occur. This adds to the high safety profile of this live
378 vaccine when using the hand-out-and retrieve model [64]. Spillage of vaccine is not considered
379 a source of contamination for potential contact to humans since the enveloped virus has a
380 reduced viability in the environment. In the study area, the sandy floor, the high temperatures
381 and the constant sunlight are further factors that decrease virus' persistence.

382 There are some limitations to this study. For statistical reasons, datasets with vaccination
383 status "unknown" had to be removed thus leading to higher proportions of dogs being
384 interested, consuming the bait and being assessed as vaccinated than if they were included.

385 Because of the research character of this field trial, an assessment of the costs and efficiency
386 of this ORV as a tool under the Namibian settings cannot be made. For example, deep freezers
387 for the storage of vaccines are one-time investments that may not even be required in other
388 settings, depending on the prevailing logistical capacities. Also, due to the research
389 component, more staff was involved than what would be needed if ORV was routinely used.
390 This research component with a required set of parameters to be typed into the mobile-phone
391 App also prevented from vaccinating dogs in a shorter time interval when several dogs were
392 presented for vaccination. One aspect that was identified to limit the potential of ORV in the
393 field was the requirement of owners' consent prior to vaccination as was laid down in the study
394 plan. Future campaigns should address this by indicating a general consent when the dog is
395 free roaming at the time of vaccination. Another practical issue that emerged during the
396 campaign was the provision of a vaccination certificate. Principally, the ORV method aims at
397 the herd immunity and not the immune response in any individual dog, but specific ORV
398 certificates may be issued during campaigns when ORV is included. In this field trial, both
399 central-point vaccination as well as a door-to-door was used. As for the latter, with a highly
400 dispersed human and dog population, partly absent dog owners, and distances between one
401 and ten kilometers between individually vaccinated dogs (Figure 2c) if not even higher in other
402 areas, this approach would be very inefficient and against the background of increasing costs
403 for fuel, inappropriate under many settings. Rather, dog owners should be instructed to bring
404 their dogs to a central point where parenteral and oral vaccination is conducted with a higher
405 efficiency than parenteral alone. While dogs may be stressed due to the unfamiliar territory,

406 other dogs and the transportation by leash as experienced before [44], in our study, we did not
407 see a reduced bait uptake or vaccination rate when more dogs were present. However, to
408 prevent negative influence dog owners could be instructed to keep their dogs at a certain
409 distance.

410 In any case, a central point approach would again disregard those dogs that cannot be handled
411 and brought to a vaccination point. To overcome this dilemma, the oral rabies baits could be
412 handed over to the dog owners and vaccination would occur at their own premises, as has
413 been demonstrated with non-vaccine baits in Tunisia [65]. A similar approach was also
414 suggested for classical swine fever vaccinations to facilitate on-farm delivery in backyard pigs
415 in remote areas [66]. For rabies, because of safety concerns such approach can only be
416 envisaged for vaccines with a very high safety profile, so that a risk for humans is negligible
417 [62]. While the vaccination success could not be controlled, this would still increase the herd
418 immunity, particularly in the free-roaming hard-to-reach dogs. If dogs that act as
419 superspreaders are among those animals [67], targeting these highly connected dogs in the
420 transmission networks would make vaccination campaigns more effective than random
421 vaccination [68].

422 **5. Conclusions**

423 Even though planning and implementation of such a field trial in the midst of the COVID-19
424 pandemic represented a challenge, this pilot field trial of ORV in dogs in Namibia was very
425 successful in terms of acceptance of the method, acceptability of the baits by dogs and
426 percentage and number of dogs vaccinated. These results further support the strategic
427 integration of ORV into dog rabies control programmes. Given the acceptance of the egg-
428 flavored bait under various setting worldwide, ORV of dogs could become a game-changer in
429 many African countries, where control strategies using parenteral vaccination alone failed to
430 reach such vaccination coverage in the dog population that transmission was reduced and
431 eventually controlled or eliminated, e.g. in West Africa [69], and Tanzania [15].

432 Together with the recently published data on the epidemiology of rabies in Namibia [61], field
433 data from dog vaccination campaigns [53,54], and immunogenicity of ORV in Namibian dogs
434 [44] this study demonstrates Namibia's efforts in piloting and executing applied rabies
435 research. Future research on best-practice examples should entail the parallel application of
436 ORV (for inaccessible dogs) and parenteral vaccination at central vaccination points during i)
437 mass dog vaccinations and ii) cattle vaccinations at crush pens. Additionally, the effectiveness
438 of an optimized ORV-only approach with owner consent and limited data acquis needs to be
439 assessed. Such research will provide evidence for the best strategic approach to integrate
440 ORV into Namibia's rabies control programme.

441

442 **Author Contributions:**

443 C.M.F, F.B., and T.M. conceived the ideas, planned and conducted the ORV field trials, and
444 were responsible for data curation, analysis and overall supervision and wrote, reviewed and
445 edited the manuscript. S.O. developed and produced the egg-flavoured baits for this field trial.
446 A.V. conducted the statistical analysis and contributed to writing and reviewing of the
447 manuscript. G.G. was responsible for import of the vaccine baits and seeking approval from
448 the NMRC of Namibia. F.L. conducted the on-site training of the smartphone application
449 (Mission Rabies App) assigned the daily working zones for the vaccination teams on the App
450 backend platform and participated in the vaccination campaigns. N.H. as the national
451 coordinator for the Namibian dog rabies control program was responsible for organizing the
452 study areas in the Oshana and Omusati region and keeping contacts with the traditional
453 authorities of individual constituencies. K.S. and A.S. as chief veterinary officers were
454 reviewing and commenting the study protocols and approving the field trial. J.P., H.A.N., B.G.
455 and L.K. as state veterinary officers were vaccination team leaders and responsible for
456 contacting dog owners, seeking owners consent and issuing a certificate of bait consumption.
457 S.K and J.v.W are in charge of the national reference laboratory and tested all dogs submitted
458 for rabies routine diagnosis from the field trial area. K.D. was principal investigator and grant
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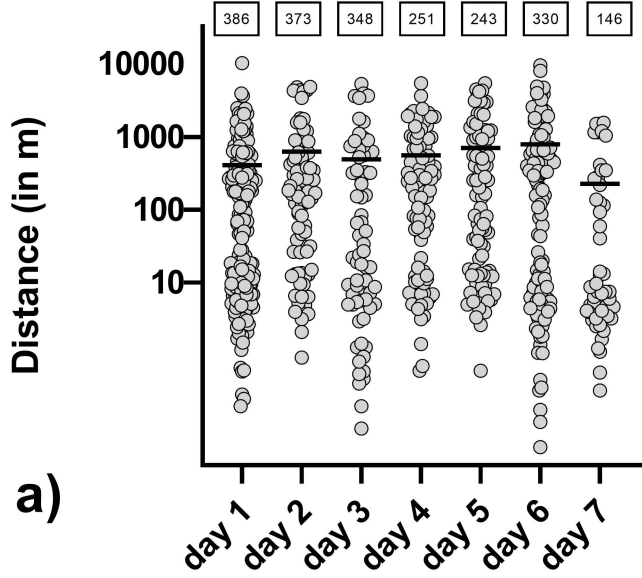
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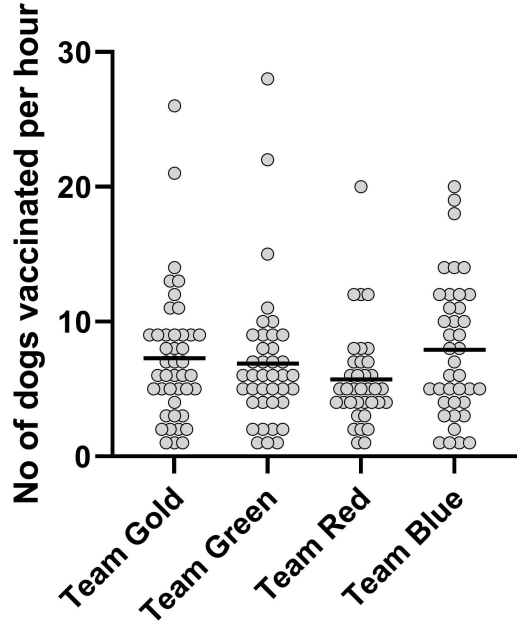
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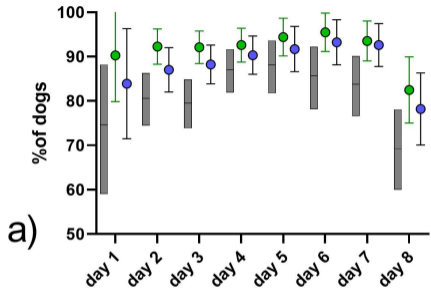
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a)

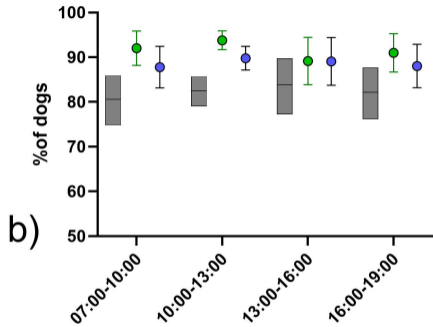


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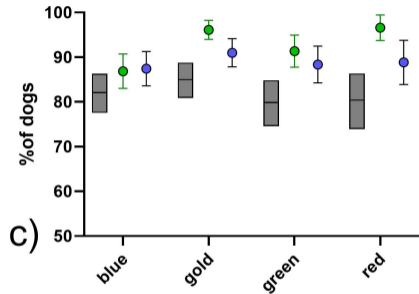




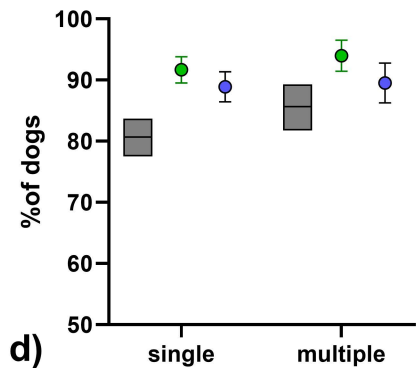
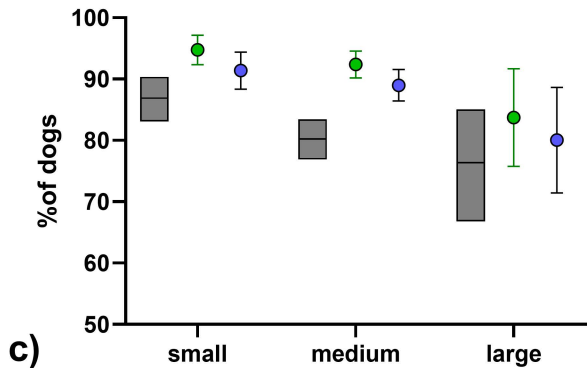
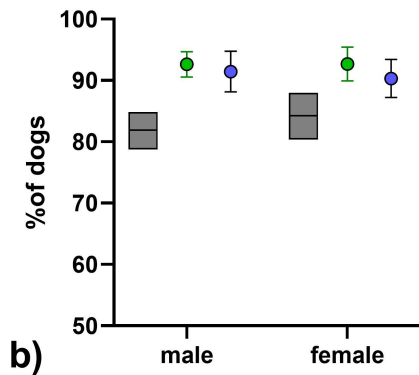
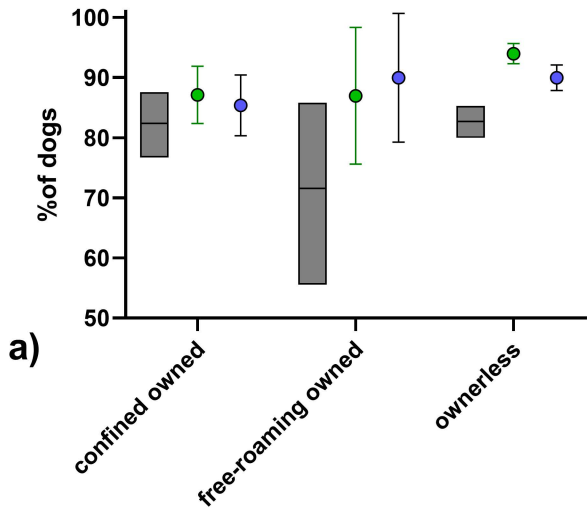
█ vaccinated



● interested



● consumed



■ vaccinated ● interested

● consumed

